#### **RESOLUTION NO. 3687**

## A RESOLUTION ESTABLISHING HIRING STANDARDS, CRITERIA, POLICY DIRECTIVES, AND A TIMELINE FOR THE RECRUITMENT AND HIRING OF THE CITY ATTORNEY FOR THE CITY OF NEWPORT, OREGON

WHEREAS, Robert Connell, City Attorney of the City of Newport, resigned effective June 18, 2014, thereby vacating the position of City Attorney; and

WHEREAS, Section 35 of the City Charter provides that the City Attorney is appointed by the City Council; and

WHEREAS, the City Council has determined that the recruitment and hiring of a new City Attorney, or contractor, is necessary and appropriate, and Council intends by this Resolution to adopt hiring standards, criteria, policy directives, and a timeline in connection with such recruitment and hiring of a staff attorney, or contractor through the RFP process; and

WHEREAS, on July 21, 2014, the City Council conducted a public hearing and provided the public an opportunity to comment on the recruiting process of the City Attorney and the proposed hiring standards, criteria, policy directives, and timeline;

The City of Newport resolves as follows:

Section 1. The City Council hereby directs that the City Manager and appropriate city staff coordinate the recruitment of a City Attorney. Such recruitment to begin immediately and to be conducted substantially in accordance with the timeline and activities for recruitment as set forth in attached Exhibit A.

Section 2. The City Council hereby adopts the criteria and hiring standards as set forth in the job description contained in Exhibit B.

Section 3. The City Council hereby adopts the criteria as set forth in the Request for Proposals contained in Exhibit C.

Section 4. This resolution is effective immediately.

Adopted by the City Council of the City of Newport on July 21, 2014.

Sandra N. Roumagoux, Mayor

ATTEST:

Margaret M. Hawker, City Recorder

## **EXHIBIT A**

# City Attorney Recruitment and Hiring Timeline

Action	Goal Date	Status
Hiring standards, criteria, policy directions, and a timeline for selection of a City Manager submitted to Council for public hearing, public comment, and approval by Resolution No. 3687	7/21/14	
Advertise the position, and the RFP, in local and state trade publications (League of Oregon Cities and Oregon Bar Association)	7/14/14	
Application and proposal deadline	8/15/14	
City Council will receive copies of applications and proposals	8/21/14	
City Council review of applications and	8/25/14	
proposals and selection of interviewees, if any	(Noon)	
City Council and department head	9/4/14	
interviews with finalists, if any	9:00 A.M.	
Make a tentative employment offer, or proposed contract for services, contingent upon a successful background check, reference checks, and contract negotiations	9/15/14	
Appoint staff City Attorney, or contractor, and approve negotiated contract	10/6/14	
Repeat steps as appropriate		

#### **EXHIBIT B**

## City Attorney Job Description

ORGANIZATION: City of Newport DEPARTMENT: City Attorney		LOCATION: Newport, Oregon DATE: June 2014	
JOB TITLE: City Attorney	Exempt Position	CONTRACTED WAGE	

#### **PURPOSE OF POSITION:**

Serves as the chief legal officer of the city.

## ESSENTIAL JOB FUNCTIONS AND EXAMPLES OF DUTIES PERFORMED:

This position reports to the City Council and is responsible for researching and preparing legal opinions for the City Council, City Manager, boards, commissions, and other city staff. The City Attorney provides advice to all departments of the city. The City Attorney is expected to have or develop expertise as needed to provide competent, efficient, and timely legal advice to the city's various departments and officials, including: Finance Department, Community Development Department, Library, Fire Department, Public Works Department, Airport, Parks and Recreation Department, Police Department, Information Technology, Human Resources, City Recorder, and City Manager

Prosecute violations of the Municipal Code and statutory traffic and other violations.

Prepare legal documents; prepare and/or review resolutions and ordinances ensuring legal sufficiency and that there is no conflict with state statutes or other resolutions and/or ordinances.

Maintain current knowledge of legislation and issues involving municipal operations.

The City Attorney is expected to be familiar with and provide legal services and/or advice to the city in the following areas:

Land Use:

Personnel matters and labor negotiations;

Franchises and franchise fees;

Taxes, fees, and charges such as systems development charges and water and sewer service charges;

Annexation:

Police matters:

Public purchasing and contracting;

Municipal court prosecutions:

Planning, construction, and operation of public facilities such as street, water, sanitary sewer, and storm drainage facilities;

Urban Renewal;

Open meetings and public records;

Government ethics; and

Ordinance/resolution/order review and approval.

#### JOB QUALIFICATION REQUIREMENTS:

## MINIMUM/MANDATORY EDUCATION AND EXPERIENCE REQUIREMENTS:

EDUCATION: A Juris Doctorate from an accredited college or university.

EXPERIENCE: Three years of increasingly responsible experience in the practice of

municipal law. Experience working in an Oregon municipality or an Oregon

municipal law firm is desirable.

## **KNOWLEDGE AND ABILITIES**

KNOWLEDGE: Operational characteristics, services, and activities of a public legal office.

Principles of civil, constitutional, and administrative law.

Judicial procedures and rules of evidence.

Principles, materials, and methods of legal research.

Legal precedents and court decisions impacting municipal government.

Statutes and codes applicable to civil proceedings.

Duties, powers, limitations, and authorities of a city attorney. Pertinent federal, state, and local laws, codes, and regulations.

ABILITIES:

Research, analyze, and apply legal principles, facts, evidence, and

precedents to legal problems.

Provide sound legal advice and counsel.

Draft legal documents such as ordinances, resolutions, statutes, and

contracts.

Present statements of fact, law, and argument in a clear and logical manner

in written and verbal form.

Use a wide variety of legal research methods.

Effectively represent city policies with citizens, organizations, other

government agencies, City Council, and staff.

Analyze problems, identify alternative solutions, project consequences of proposed actions and assist with implementation of recommendations in

support of goals.

Communicate clearly and concisely verbally and in writing.

Establish and maintain effective working relationships with the City Council.

City Manager, staff, various boards and committees, and the public.

## PHYSICAL DEMANDS AND WORKING ENVIRONMENT:

Environment: Standard office setting.

<u>Physical</u>: Primary functions require sufficient physical ability to work in an office setting and operate office equipment.

<u>Vision</u>: See in the normal visual range with or without correction; vision sufficient to read computer screens and printed documents.

Hearing: Hear in the normal audio range with or without correction.

# SUPERVISION RECEIVED:

The City Attorney is hired and supervised by the City Council, and serves at the pleasure of the City Council.

#### **EXHIBIT C**

## CITY OF NEWPORT REQUEST FOR PROPOSALS

## **CITY ATTORNEY**

The City of Newport hereby invites interested individual attorneys and law firms to submit written proposals to provide City Attorney services to the city.

#### THE WORK OF THE CITY ATTORNEY

The City Attorney currently provides all legal services needed by the city, except for occasional services that require unusual expertise not ordinarily within the scope of City Attorney services, such as condemnation counsel in the acquisition of real property and as bond counsel. Also, the city is insured by the City-County Insurance Service both for tort-type claims and for workers compensation claims, so the City Attorney does not provide defense services in insured cases except for monitoring of significant cases and occasionally assisting lead CIS defense counsel in the assembly of city records.

The City Attorney is also responsible for prosecution of traffic offenses and violations (including minor misdemeanors converted to violations) in the Municipal Court, in those cases in which defendants have legal counsel. This involves handling appropriate paperwork, occasionally conducting negotiations with opposing counsel, and in rare cases, handling Municipal Court trials.

The City Attorney also monitors changes in pertinent state and federal legislation and regulations and case law, as appropriate.

The attached Appendix A shows the estimated proportions of City Attorney time spent in various work areas annually.

#### **INFORMATIONAL**

The City Council meets regularly on the first and third Mondays of each month at 6:00 P.M. Occasional work sessions, executive sessions, and special meetings may be held, based on need, and at the request of the Mayor and City Council. The City Attorney will be required to attend City Council meetings unless excused by the City Council.

The City Council, by the vote of at least four of its seven members, appoints the City Attorney for an indefinite term. The City Attorney serves at the pleasure of the Council and may be removed at any time by the vote of at least four members.

#### **PROPOSAL TYPES**

<u>Retainer</u> - The city is prepared to review proposals from individuals and/or firms to provide the following legal services on a set retainer:

- Meeting attendance City Council meetings;
- 2. Response to general inquiries from the City Council and staff;
- 3. Municipal Court prosecution;
- 4. Ordinance and resolution review and approval;
- 5. Employment related issues;
- 6. Public records and open meetings issues;
- 7. Ethics related questions.

Legal issues, other than those described above, contained in Appendix A would be provided on a contracted hourly basis beyond the established retainer fee. If you are proposing to provide services under a retainer, you will also need to provide the hourly rate for services outside the scope of the retainer services.

Describe any areas of law listed in Appendix A in which you would need to retain specialized counsel.

<u>Hourly Rate for All Services</u> - The city is prepared to review proposals from individuals and/or firms to provide legal services at an established hourly rate based on the areas of law provided in Appendix A. If there are any areas of law, listed in Appendix A that you are unable to provide, and would require special counsel, please identify those areas.

The city will be able to provide temporary office space to a contract City Attorney who proposes to have some office hours at City Hall.

#### REQUESTED INFORMATION

Proposals should include the following information. Proposers may submit additional information as deemed appropriate.

- 1. For individual proposers, employment history since 1999, and for firm proposers, legal status of firm or predecessor forms of organization since 1999, including specialization of individual, firm, or predecessor organization.
- 2. Qualifications for providing City Attorney services, for each attorney likely to provide City Attorney services, including:
  - A. Law school (including year of graduation), year of admission to Oregon State

Bar, and years of practice.

- B. Years of municipal or other public sector law practice as a full-time government attorney or specializing in municipal or other public sector law practice in a law firm or as a sole practitioner.
- C. Particular areas of knowledge and experience in Oregon government law, including but not limited to law related to cities. Indicate which of the following areas you have expertise in:
  - 1. Land use;
  - 2. Personnel matters and labor negotiations;
  - 3. Franchises and franchise fees;
  - 4. Taxes, fees, and charges such as systems development charges and water and sewer service charges;
  - 5. Annexation:
  - 6. Police matters:
  - Public purchasing and contracting;
  - 8. Municipal court prosecutions;
  - 9. Public contracting for planning, construction, and operation of public facilities such as street, water, sanitary sewer, and storm drainage facilities;
  - 10. Urban renewal;
  - 11. Open meetings and public records;
  - 12. Government ethics; and
  - 13. Ordinance/resolution review and approval.
- D. Litigation experience, including descriptions of representative cases and outcomes.
- E. Drafting experience, such as drafting of contracts, memoranda, ordinances, and resolutions.
- F. Experience giving oral advice such as during the course of City Council meetings and by telephone to city staff.

- G. Other types of clients represented.
- H. Scholastic honors and professional affiliations.
- I. Affiliations or clients that could cause conflicts of interest regarding likely City Attorney matters.
- 3. How you propose to provide City Attorney services to the city? This should address whether you propose a contract based solely on billable hours, or whether you are proposing a retainer for basic services with an hourly rate for additional services. This should also address issues such as office location; accessibility to City Council members and city staff; attendance at City Council, and occasional other meetings; services, if any, that you would expect to receive from the city; and if a firm, how you propose to manage the firm's provision of services to the city for example, would there be a lead attorney and, if so, who would that attorney be and how would other attorneys be involved.
- 4. Describe any work, whether by subject area or nature of work, which would not be covered by your compensation proposal.
- Describe all charges that could be billed to the city including, but not limited to: hourly rates; hourly rates of subordinates; hourly rates of clerical staff; copying; travel; and any other charge that the city could find on an invoice from your or your firm if you are selected.

## **HOW TO APPLY**

Proposals should include a cover letter and a response to the RFP. The RFP response should not exceed ten pages.

Proposals may be mailed to:

Peggy Hawker, City Recorder Attention: City Attorney Proposal City of Newport 169 SW Coast Highway Newport, OR 97367

Alternatively, proposals may be delivered to the Office of the City Recorder, 169 SW Coast Highway, Newport, Oregon, in an envelope addressed to Peggy Hawker, City Recorder, Attention: City Attorney Proposal. As a further alternative, proposals may be emailed as an attachment, with the e-mail subject "City Attorney Proposal" and with the email addressed to p.hawker@newportoregon.gov. E-mail attachments should be in Word format. The deadline for submission of proposals is 3:00 P.M., PDT, August 15, 2014.

#### **PROCESS**

The city has issued this RFP for contracted legal services, and is also advertising for an employee (full or part-time City Attorney). The city has no preference regarding arrangements for legal services, but wishes to provide options for potential employees and/or contractors.

#### The process timetable is:

Applicants, if any

Deadline for Receipt of Proposals
City Council Receipt of Materials
City Council Review and Selection
Of Interviewees, if any
City Council and Department
Head Interviews with

August 15, 2014 - 3:00 P.M., PDT August 21, 2014

August 25, 2014 - Noon

September 4, 2014 - 9:00 A.M.

The city reserves the right to reject all proposals; to request additional information concerning any proposal; to accept or negotiate modifications to any proposal; to interview any proposer; and to waive any irregularities in any proposal following the proposal submission deadline date, in order to serve the best interests of the city.

All inquiries regarding this Request for Proposals should be directed by e-mail to Peggy Hawker, City Recorder, at <u>p.hawker@newportoregon.gov</u>.

## APPENDIX A

# ESTIMATED ANNUAL PROPORTION OF CITY ATTORNEY TIME BY WORK AREA

ANNEXATIONS	3%
FINANCE	8%
CODE ENFORCEMENT AND	5%
PROSECUTIONS	
ETHICS	3%
LAND USE	26%
PROPERTY TRANSACTIONS	9%
PARKS DEPARTMENT	2%
PERSONNEL	15%
PUBLIC WORKS CONTRACTING	15%
(INCLUDING WATER, SEWERS,	
STORM DRAINAGE, STREETS)	
URBAN RENEWAL MATTERS	3%
LIBRARY	1%
MISCELLANEOUS	10%

Note: The amount of time spent in the work areas can vary substantially from year to year.